

POLICE AND CRIME COMMISSIONER FOR LEICESTERSHIRE POLICE & CRIME PANEL

Report of	POLICE & CRIME COMMISSIONER
Date	MONDAY 22 JULY 2019 AT 2.00PM
Subject	REGIONAL COLLABORATION
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Purpose of the Report

1. To update the Police and Crime Panel on collaborative arrangements across the region.

Recommendation

2. The Police and Crime Panel is asked to note the report.

Executive Summary

3. Leicestershire Police are involved in a number of collaborative arrangements for policing services.
4. The budget report confirmed that for 2019-20 the total amount of budget invested in regional collaborative arrangements is £9.5m.
5. It is estimated that across the region since 2010 in excess of £70m has been saved as a direct result of collaboration. Of this amount it is estimated that approximately £20m is estimated to be attributable to the LLR area.
6. This report seeks to provide a brief description on each of these collaborative arrangements.
7. The report also highlights any current or emerging issues associated with collaboration across the region.

Information

8. The Police and Crime Act 2017 built on previous legislation and guidance to introduce a high level duty to collaborate on all three emergency services in order to improve efficiency or effectiveness. This duty has been embraced across the region where a number of collaborative arrangements are in place in areas of front line policing as well as in some back office areas.

9. The Policing areas in the East Midlands region are:

- Derbyshire
- Leicestershire
- Lincolnshire
- Northamptonshire
- Nottinghamshire

10. The budget for 2019-20 for Leicestershire can be broken down as follows to highlight the main regional collaborative arrangements that are currently in place within this force area:

East Midlands Special Operations Unit (EMSOU)	£6.352m
East Midlands Collaborative Human Resources (EMCHRS)	£1.082m
East Midlands Operational Support Service (EMOpSS)	£0.758m
Regional HR Service Centre	£0.745m
East Midlands Legal Services	£0.376m
East Midlands Criminal Justice Service (EMCJS)	£0.174m
Total	£9.487m

Further information on each of these arrangements is contained below.

East Midlands Special Operations Unit (EMSOU)
2019-20 Net Budget £6.352m

11. The East Midlands Special Operations Unit (EMSOU) is a regional tasking structure which has, for more than a decade now, made effective use of expertise and resources from within the East Midlands police forces to investigate many of the most serious crimes that affect our region.

12. EMSOU has an exceptional reputation locally and is held up nationally as the blueprint for collaboration in the UK. That reputation has been hard earned and is evident today in the outstanding results over the past year. The collaboration is broader than any other crime and counter terrorism collaboration in the UK spanning everything from forensic services to major crime, undercover policing through to serious and organised crime and counter terrorism.

13. EMSOU is not separate from the five forces, it is an amalgamation of certain key resources provided by the forces to be deployed throughout the region as and when there is a need. The main branches of EMSOU's work includes the following units.

Serious and Organised Crime (EMSOU-SOC)

14. The Serious Organised Crime unit is made up of a number of specialist teams working together to combat serious organised crime groups (OCGs) across all five forces using a wide range of tactics.

Major Crime (EMSOU-MC)

15. The major crime team investigate homicides, kidnaps, extortion and other serious cases, as well as managing issues of threat, risk, and harm across the five forces. It is a centrally managed function and can call on the services of detective and support staff from across the East Midlands Forces to assist in major crime enquiries wherever

they occur throughout the region. This flexibility ensures that no one area is overburdened by major investigations, allowing local units to focus on volume crimes.

Forensic Services (EMSOU-FS)

16. The forensic services team delivers all forensic capabilities to the five forces of the East Midlands region. All existing resources were brought into a single 'Centre of Excellence' in 2015.

EMSOU Counter Terrorist Intelligence Unit and Special Branch (CTIU and SB)

17. The unit is responsible for Counter Terrorism activity across the region.

East Midlands Collaborative Human Resources (EMCHRS)

2019-20 Net Budget £1.082m

18. This unit is responsible for training, learning and development and occupational health matters across the region. It provides services to four of the five force areas with Lincolnshire not participating in the arrangement.

19. The Learning & Development provision is managed via a Regional Collaboration (EMCHRS L&D) and includes learning design, planning, administration, quality assurance and compliance oversight of qualifications in partnership with external awarding bodies and Universities. Trainers and assessors are employed locally by Leicestershire Police. EMCHRS L&D are responsible for:

- All initial police officer and police staff training
- Crime training
- Driver training
- IT and technology based training
- All Operational training (with the exception of firearms and dogs)

The unit adheres to nationally set learning standards and curriculum overseen by the College of Policing and National Police Chiefs' Council.

East Midlands Operational Support Services (EMOpSS)

2019-20 Net Budget for centrally funded staff £0.758m

20. The unit was created in 2015 with four of the five force areas originally participating in the arrangement. However in 2018, Nottinghamshire signalled their intention to withdraw from the arrangement and therefore currently there is three force model in operation (Leicestershire, Lincolnshire and Northamptonshire).
21. As a result of this withdrawal the whole service area was reviewed and is now a hybrid model with some aspects of the service taking place on a local basis and some taking place on a regional basis.
22. The elements of the service that will continue to take place on a regional basis across the three remaining forces are:
- Armed police training

- Dog training
- Audit and compliance

23. The following services have been brought back into force areas and whilst 'mutual aid' will be provided when required the resources will largely be provided on a local basis.

- Operational firearms
- Roads policing
- Tactical support team
- Serious collision investigation unit
- Operational dogs
- Operational and emergency planning

24. The change in the arrangement will have an impact on the budget detailed above as there will be a movement of resources between regional budgets and locally held budgets as a result of the changes.

Regional HR Service Centre
2019-20 Net Budget £0.745m

25. The regional HR Service Centre is a collaboration that takes place between Leicestershire and Derbyshire and provides a HR support service for all selection, recruitment and retention matters for the two areas.

East Midlands Police Legal Services (EMPLS)
2019-20 Budget £0.376m

26. East Midlands Police Legal Services is a collaborative unit providing legal services to all Chief Constables and Police & Crime Commissioners across the region. EMPLS are currently the largest legal collaboration in the police service in terms of collaborating forces and provide a one stop service for Forces and Commissioners relating to legal advice and representation in matters relating to operational policing, civil litigation, employment, commercial, inquests and public inquiries.

East Midlands Criminal Justice Service
Net Budget £0.174m

27. The East Midlands Criminal Justice Service (EMCJS) provides services for four Forces (Leicestershire, Lincolnshire, Northamptonshire and Nottinghamshire) and covers the functions of:

- Prosecutions; Criminal Justice Units, Traffic (Summary Process units), PNC, Witness Care (not in Northants), Warrants and Custody Clerical Officers (Notts only) and;
- Custody including Identification (in Leics and Northants).

28. The unit provides compliance and reassurance for Forces in terms of custody provision as well as specialist advice and quality assurance alongside administration support, in the prosecution world.

29. At a strategic level EMCJS offers strategic subject matter expertise and a link into national NPCC leads so that national innovation and change is known and influenced to shape the future in the best interests of regional forces.

National Collaborations

30. There are also a number of national collaborations that the PCC and Force are involved in such as:

- The National Police Air Service
- The Police ICT Company
- The National Wildlife Crime Unit
- National Ballistics Intelligence Service

Emerging Issues

31. There are a couple of current issues that are worth highlighting within this report in relation to collaboration.

- *Relationships across the region* – The impact of austerity and the allocation of funding is not equal across the forces involved in collaborations. This means that relationships across the region need continual review.
- *Police Commercial Organisation* – A business case has been prepared in relation to having a national drive on Police Procurement. The business case does not seek to replace local or regional procurement teams but to work alongside them. There would be a cost of receiving this level of additional support with the assumption in the business case being that the additional cost should be met by additional savings in procurement. The business case is likely to be considered by the National Police Chief's Council and the Association of Police and Crime Commissioners later this year.

Governance Arrangements

32. The governance arrangements for all collaborations are contained within documents called Section 22 agreements after Section 22a of the Police Act 1996 (as amended). This legislation enables chief officers of police and local policing bodies as defined in that Act and other parties to make an agreement about the discharge of functions by officers and staff where it is in the interests of the efficiency or effectiveness of their own and other police force areas.

33. Section 22 agreements should set out all of the terms of the sharing arrangement and is signed off by all parties associated with the collaboration.

Implications

Financial:	There are no direct financial implications stemming from this report
Legal:	The legal basis for collaborative arrangements is set out in the report

Equality - Impact Assessment:	There is no requirement for an equality impact assessment in relation to this report.
Risks and – Impact:	There are no direct risks associated with this report
Link to Police and Crime Plan:	The Police and Crime Plan makes several references to collaboration and is supportive of collaboration subject to a number of guiding principles that have been set out within the plan.

List of Appendices

None

Persons to Contact

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